Exemption B1

Training Presentation

March 11, 2020

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Objective

- To understand how Exemption (b)(1) relates to immigration documents and to apply the exemption correctly.
- At the completion of this module you will be able to:
 - Define Exemption (b)(1)
 - Identify the Levels of Classification
 - Describe the Types of Information that are Protected
 - Understand the "Glomar" Response and its Application

Exemption (b)(1)

- Protects national security information (NSI) concerning the national defense or foreign policy, provided that it has been properly classified under Executive Order 12958, as amended (signed by the President on March 25, 2003).
- If encountered at NRC, FOIA requests with classified responsive records are to be processed by individuals with appropriate clearance, and not in FIRST.
- If you believe you have a classified document in a case you are working in FIRST, immediately lock your workstation and inform your supervisor. Do not send the case to your in-basket or send it to the administrative queue. Do not print anything. Immediately lock your workstation and inform your supervisor.
- NSI or suspected NSI material must be reviewed by individuals with proper NSI Security Clearances. See 5 U.S.C. 552 (b)(1)

Executive Order 12958

 Classified National Security Information. This order prescribes a uniform system for classifying, safeguarding, and declassifying national security information.

Classification Levels

- Top Secret Unauthorized release "reasonably could be expected to cause exceptionally grave damage to the national security."
- Secret Unauthorized release "reasonably could be expected to cause serious damage to the national security."
- Confidential Unauthorized release "reasonably could be expected to cause damage to the national security."

Classification Cover Sheets



Classified Documents

(b)(7)(e)

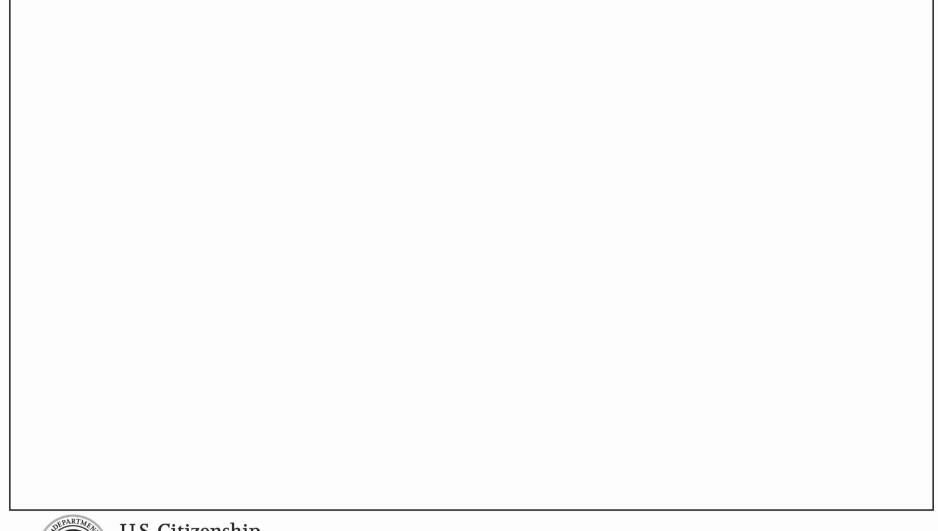


Not Protected

- Exemption (b)(1) does not protect:
 - Information we intended to classify.
 - Information that used to be classified, except as provided in Sec. 1.7(c), or
 - Information that should have been classified.
- There is automatic declassification of all information that is more than 25 years old (with exceptions to especially sensitive information). Sec. 3.3(a).
- Under President Bush's Executive Order 13292, Declassified documents can be classified again. Also, restores the concept of "classify in doubt."

Examples of Classified Material

(b)(7)(e)



The "Glomar" Response

- Principle holds that "an agency may properly deny a FOIA request by refusing to confirm or deny the existence of responsive records where, to do otherwise, could in and of itself cause harm." Gardels v. CIA (D.C. Circuit 1982)
- The standard response is "This agency does not confirm or deny the existence of"
- Even if Glomar language is used, the requester must still be notified of the ability to appeal in the final action letter.

Not Classified Documents

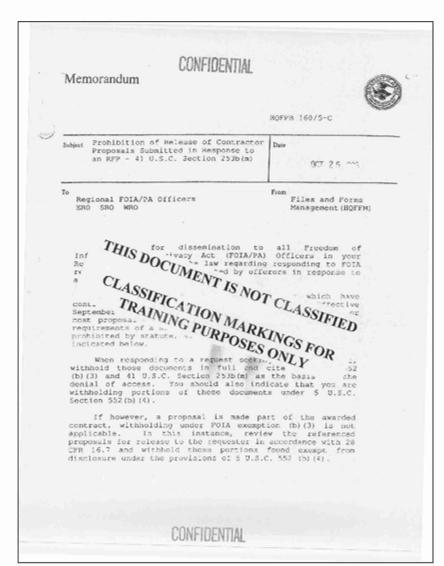
- Documents marked "FOR OFFICIAL USE ONLY"
- Documents marked "LAW ENFORCEMENT SENSITIVE"
- Documents marked "Sensitive But Unclassified"
- Documents marked "Exempt from Disclosure"
- Documents marked "Do not release outside (agency)"

Note: Although these documents are not classified, they will *probably* have sensitive information exempt from release or disclosure under another FOIA exemption.

Segregation of Documents

- There is a general requirement that agencies segregate and release nonexempt information, unless the segregated information would have no meaning.
- Courts give agencies wide deference in determining the "releasability" of certain information but expect an effort to be made to release that which is suitable, in accordance with the spirit of FOIA.

- This document was never classified.
- This page and the pages that follow are just to show you what classified NSI markings would look like.

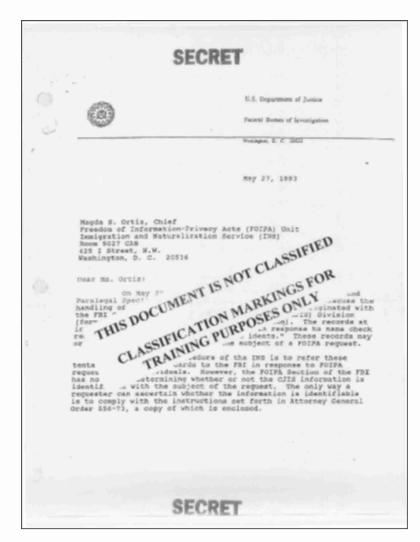




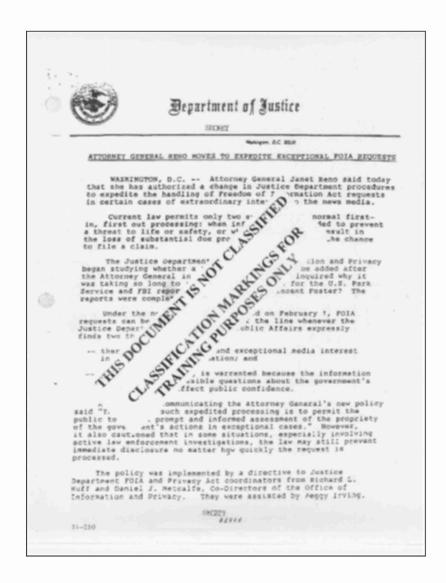
This document was never classified.



This document was never classified.



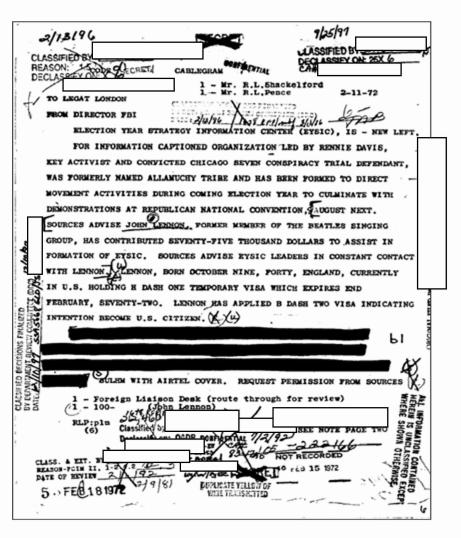
This document was never classified.





(b)(7)(c)

This page was classified, but all classified portions have been segregated and marked with Exemption (b)(1).





Questions?





U.S. Citizenship and Immigration Services

Exemption B2

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Objective

To understand the purpose of Exemption (b)(2).



Exemption (b)(2)

- Exemption (b)(2) acts more like an exclusion than an exemption. For instance, a requester might want voluminous personnel policies that have nothing to do with how the agency governs the public. The agency could avoid having to spend money, time and resources processing, reviewing, printing and mailing the documents by citing Exemption (b)(2) and providing nothing.
- Exemption (b)(2) protects from mandatory disclosure records related "solely to the internal personnel rules and practices of an agency." USCIS does not cite (b)(2) within documents.

Questions?





U.S. Citizenship and Immigration Services

Exemption B3

Training Presentation

March 11, 2020

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Objectives

- Understand how exemption (b)(3) relates to immigration documents and how to apply the exemption correctly.
- Describe the purpose of exemption (b)(3).
- Understand the purpose behind and application of Rule 6(e).
- Understand the purpose behind and application of 8 U.S.C. 1202(f).
- Understand the purpose behind and application of IRS Code 26 U.S.C.A. §6103.
- To understand how to process Tax Forms in FOIA cases.

Processing Legend



Processing Acronym Legend

WIF = Withhold in Full RIF = Refer in Full OOS = Out of Scope

Statutes

- Rule 6(E), Grand jury deliberation.
- 8 USC 1202(f), Department of State (DOS)
- 26 USC 6103, Internal Revenue Service (IRS)
- 41 USC 253B(M), Prohibits against disclosure of contract proposals.
- 8 USC 1304(b), Forms for registration and finger printings.

Intent & Compromise

- The Intent:
 - FOIA cannot override a law that says withhold.
 - When FOIA was passed in 1966, government agencies were in a panic... "What does this mean, can we keep nothing secret anymore?"
 - In response, Congress passed FOIA with, "an intent of transparency in government."
- The Compromise:
 - Exemption (b)(3) incorporates the various nondisclosure provisions that are contained in other federal statutes.

All or Nothing

- But then, government agencies were saying, "everything was exempt because of (b)(3)."
- The Supreme Court disagreed.
 - They said, "a statute has to specifically describe what must not be disclosed."
 - They also said, "the description of what must not be disclosed has to be in actual words, not left to intuition."

Subparts

- Exemption (b)(3) has two subparts.
 - You should know the difference between the two because knowing whether a statute falls under subpart (A) or subpart (B) will determine how you apply (b)(3).

Subpart (A)

- Subpart (A):
 - Refers to a type of statute that leaves no discretion in determining whether to withhold.
 - We must withhold the information, sometimes neither confirming nor denying the existence of the information.

Subpart (B)

- Subpart (B):
 - Refers to the type of statute that establishes criteria for withholding information, or refers to certain matters to be withheld, and allows agencies some discretion in disclosing segregable portions of non-exempt information.

Court Interpretation

- If the statute itself does not specify whether information is partially exempt or fully exempt, the courts will decide.
 - Sometimes the court says Subpart (A), and sometimes Subpart (B), and even sometimes, Subparts (A) and (B).
- You do not have to worry about whether an exemption (3) statute falls under Subpart (A) or (B).

Note: Refer to the Exemptions (b)(3) section of the case processing guide for assistance.

Familiarity with Other Laws

- We do not always cite (b)(3). However, when we do, we must justify our decision by the language of the statute, not the Freedom of Information Act.
 - If it is a Part (A) Statute, we WIF the information.
 - If it is a Part (B) Statute, the agency's exercise of discretion is governed not by the FOIA, but by the language of the withholding statute.

Exemption (b)(3) Application

- Examples of Subpart (A):
 - The Census Act, prohibits release of any identifying information collected during the national census.
 - The Civil Rights Act of 1964, prohibits release of information concerning matters pending before the EEOC.
- Examples of Subpart (B):
 - Patent Statutes prohibit disclosure of pending patent applications, but only as long as they are pending.
 - The National Security Act prohibits the disclosure of intelligence sources and methods.

Annual Report Requirement

- Number of times (b)(3) was cited, broken down by which statute was cited with (b)(3).
- Description of whether a court has upheld the decision of the agency, to withhold information, under each of the statutes cited.
- Concise description of the scope of any information withheld.

Note: We do not cite (b)(3) if something else is available.

Exemption (b)(3) Court Cases

- Beltranea v. U.S. Department of State:
 - Properly cited Exemption(b)(3) and Section 222(f) of the Immigration and Nationality Act, which "forbids [defendant] from disclosing information pertaining to the issuance or refusal of Visas to the public."
- Judicial Watch, Inc. v. SSA:
 - The court holds that SSA properly refused to disclose a list of employers who received "no-match" letters pursuant to exemption (3) in conjunction with Section 6103 of the Internal Revenue Code, which prohibits release of tax return information.

Exemption (b)(3) and Federal Rule of Criminal Procedure 6(e)

- Grand Juries are how a government tests the case they are building against a suspect before an audience of citizens to determine if there is enough evidence to proceed against them.
- We need to be careful what we release.
 - We don't want to tip our hand to individuals we are investigating. Thus, (b)(3) and Rule 6(e) should be remembered for protecting grand jury deliberative materials.
- This falls under subpart (A).

Grand Jury, Deliberative

- The protection is intended to be broad:
 - Transcript, information which would reveal identities of witnesses or jurors, substance of the testimony, strategy or direction of the investigation, deliberations or questions of the jurors.
 - Fund for Constitutional Government v. National Archives and Records Service.
- Subpart (A):
 - The statute is written in such a way that we do not have discretion.
 - If it is a grand jury document that is deliberative, we withhold it in full.

Practical Application of (b)(3) & Rule 6(e), Federal Rules of Criminal Procedure

- We very rarely cite Exemption (b)(3) in conjunction with Rule 6(e).
- Most of the grand jury material we see has been filed with the court; therefore, it cannot be withheld as it is now a matter of public record.

Rule 6(e) Means WIF:

- The defense argued the government should release all segregable portions of non-exempt information.
- The government argued 6(e) is a subpart (A) statute.
- The court agreed with the government, and said, "the government is excused from the reasonably segregable requirement" when dealing with rule 6(e)."

Note: You will very rarely see grand jury deliberative information; however, if you do, WIF.

(b)(3), 8 U.S.C. 1202(f)

- Information pertains to the issuance or refusal of a visa or permit to enter the United States.
 - As such, it is specifically exempt from disclosure under Section 222(f) of the Immigration and Nationality Act (Title 8 USC Section 1202(f)).
 - Therefore, also exempt from disclosure under subsection (b)(3) of the Freedom of Information Act (FOIA).

When Will You Encounter 8 U.S.C. § 1202(f) in FOIA Processing?

- Applies to Department of State documents pertaining to visas to enter the U.S., which includes the following:
 - Refugee documents.
 (b)(3)

Sensitive but Unclassified (SBU) documents.

Other Statutory Prohibitions

- We cannot disclose to a third party whether a person has applied for asylum or refugee status.
 - "Third party" does not include any other federal government agency or attorney acting on behalf of the government.
- We cannot disclose to a third party whether a person has applied for Temporary Protected Status.
- We cannot disclose to a third party whether a person has applied for protection under the Violence Against Women Act(VAWA).

Cite Exemption (b)(6)

- In those instances, listed on the previous slide, we do not cite (b)(3) plus the statute.
- For example: What if an agent of the Cuban government wanted to find out if certain people from Cuba have applied for asylum?
- Would we tell a husband that his estranged wife has applied for protection under the VAWA?
 - No, we cite Exemption (b)(6) because it is a clearly unwarranted invasion of personal privacy.
 - If we tell him we are withholding certain information because of the requirements of VAWA, we just told him what he wanted to know.

Exemption (b)(3) 26 U.S.C. § 6103

 26 U.S.C. § 6103, is sometimes a Subpart (A) statute to the extent a person generally is not entitled to access to tax returns or return information of other taxpayers.

Background:

- The IRS had a particular concern with aspects of its internal practices getting released through FOIA. Therefore, there is a lot of litigation regarding the interplay of (b)(3) and this section of the tax code.
- The IRS's concern was that individuals would obtain information through FOIA requests and use that information inappropriately, maybe even illegally.

IRS (b)(3) Court Cases

- IRS withheld discriminant function scores, used to determine which cases should be audited, should not be released.
 - Release of the information would provide the requestor with knowledge of how to avoid an audit.
- IRS also withheld memoranda reflecting the scope and direction of an investigation against an individual, any document determining his tax liability, any memoranda of interviews with informants and witnesses and any correspondence between IRS and the state law enforcement agency.
- IRS won both cases.

26 U.S.C. § 6103

 Individuals are not entitled to tax return information, even regarding themselves, if release would impair IRS enforcement or provide insight into how the IRS selects returns for audits.

Note: Depending on the court case, parts of 26 U.S.C. § 6103 have been interpreted as Sub-part A, and parts as Sub-part B.

When Will You Encounter 26 U.S.C. § 6103 in FOIA Processing?

- Applies to third-party requestors seeking information relating to companies/businesses that have filed petitions for non-immigrant workers or immigrant petitions for alien workers (I-129 and I-140's), which includes the following:
 - If the individual requests the I-140 filed on his or her behalf, 26 U.S.C.A. § 6103 does not apply if you find evidence in the file that the beneficiary worked for the petitioner.
 - If sponsors file an affidavit of support and their tax returns, those go in the alien's file. If the alien requests a copy of the file, it is a first party request. In that case, we would cite Exemption (b)(6), but not (b)(3) and 26 U.S.C. § 6103.

Overused in 2014

- Sample size of 14% (250 of 1770 cases) that used the (b)(3) 26 USC § 6103 exemption.
 - 46 times, (b)(3) 26 USC § 6103 was cited inaccurately.
 - 2 times, the subject was owner or part owner of the company (i.e. would know the Tax ID number).
 - 1 time, was a copy of the subject's own W-2.
 - 43 times, cited on personal tax return prepared by a Certified Public Accountant (CPA) or other professional.

1040 vs. 1120

- A 1040 is an individual tax form, and individuals have personal privacy protection.
- An 1120 is a corporate tax form, and corporations do not have personal privacy protection.

Corporate Tax Return

Corporation, partnership...

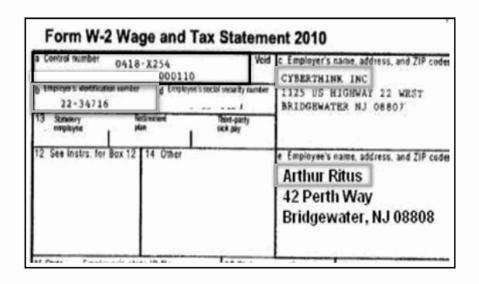
- Generally, corporations are not entitled to personal privacy protection, but
 - A family restaurant might be incorporated and you can protect with (b)(6), but
 - Two large corporations might form a partnership.

Taxpayer Identification Numbers (TIN) and Federal Employer Identification Number (EIN)

- Unless you have proof the subject of record worked for the company, redact the company's TIN/EIN by applying exemption (b)(3) 26 U.S.C. § 6103.
 - Proof of employment may be a paystub, W-2, or the like.
 - Forms ETA 750 and ETA 9089 are not proof of employment.

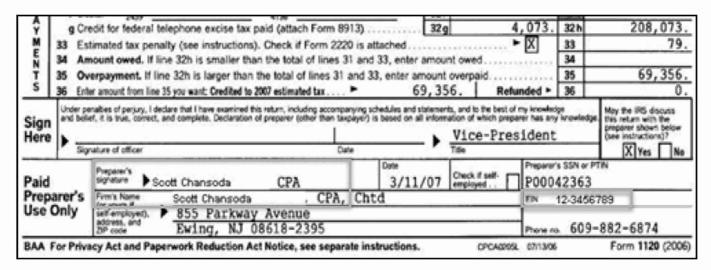
W-2

- Arthur worked for Cyberthink (in 2010).
- The Employer's Federal ID number (FIN) is on the W-2 and matches the corporate tax return (for 2010).
- Therefore, do not redact the FIN on the corporate tax return.





Bottom of Form 1120, Corporate Tax Return Example I



- This CPA (an individual) signed and provided his EIN.
 - This makes the EIN a personal identifier.
- The subject does not work for the CPA.

Note: If the subject did work for the CPA, you could release the EIN.

Since the EIN is a personal identifier, and our subject did not work for the CPA, redact (b)(6), not (b)(3) + 26 USC 6103. Per IRS release the PTIN, it is public information.

PTIN: P+8 digits

SSN: 9 digits



Bottom of Form 1120, Corporate Tax Return Example II



- This an individual (CPA) signed and provided company's name and EIN.
 - This EIN belongs to the company.
- The subject does not work for the CPA's firm.

Note: If the subject did work for the CPA's firm, you could release the EIN.

Since the EIN belongs to the company, and our subject did not work for the CPA, redact (b)(3) + 26 USC 6103, not (b)(6).

- Per IRS release the PTIN, it is public information.
- PTIN: P+8 digits
- SSN: 9 digits



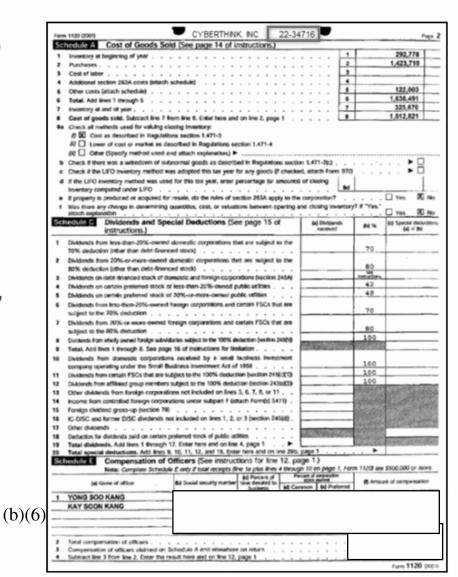
Compensation of Officers

- Since we know Arthur worked for Cyberthink, we can release the EIN.
- We still protect personal financial information, redact (b)(6).
- You will redact Shareholder information, including personal earnings, compensation of officers and stock holdings.

Note: This information can be located on various "Schedules", including Schedule K, K-1, E, L & M-2 etc.

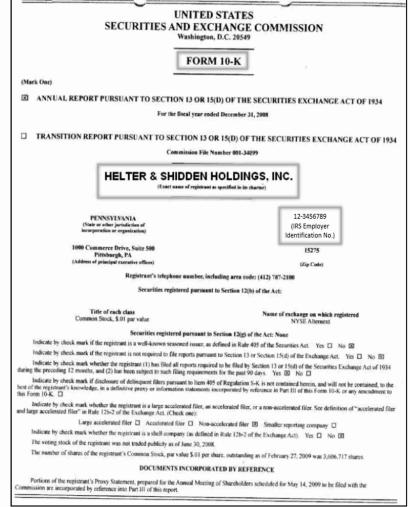
- EIN's are also known as:
 - Taxpayer Identification Numbers (TIN)
 - Federal Employer Identification Number (FEIN)





Securities and Exchange Commission (SEC) Forms

- If you see one of these, you are always dealing with a large corporation, and (b)(6) will not apply.
- If you see an EIN on an 8-K or 10-K, withhold it, unless there is evidence the subject worked for the company.





ETA Form 9089 U.S. Department of Labor

Release the Employer's FEIN on pg.1 if you have proof your subject worked for the company.
(b)(3) (b)(6)

OMB Approval: 1205-0451 Expiration Date: 11/30/2017	ETA Fo	t Employment Certification rm 9089 nent of Labor	()
Please read and review the can be found at http://www.l			copy of the instructions
Employing or continuing to en subject the employer to crimin			es is illegal and may
A. Refilling Instructions			
Are you seeking to utilize Application for Alien Emp 1-A. If Yes, enter the previous	loyment Certification (ET.		Yes No.
1-B. Indicate the previous SW originally filed:	A or local office case number	or OR if not available, specify sta	ite where case was
B. Schedule A or Sheepherde	r Information		
1. Is this application in supp		,	
If Yes, do NOT send this applied	ation to the Department of	Labor. All applications in suppor repriate Department of Homelan	Yes ✓ No It of Schedule A or It of Security office.
C. Employer Information (Hea	dquarters or Main Office)	-	
1. Employer's name PYRANID TECHNOLOGY	SOLUTIONS, INC		
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D. Employer Contact Informa	tion (This section must be agent or attorney inf	filled out. This information mormation listed in Section E).	oust be different from the
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3.			
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ETA Case Number: A-15033-		/08/2015 × 03/06/2016	Page I of 14

Redact attorney Firm EIN on pg.2 regardless of whether the subject worked for the petitioning company or not.

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			291220	-		
 Address 1 15925 Carmenita Roa 						
Address 2	-					
6. City	State/Provi	nce		Countr	y	Postal code
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(b)(6)

Form 1040

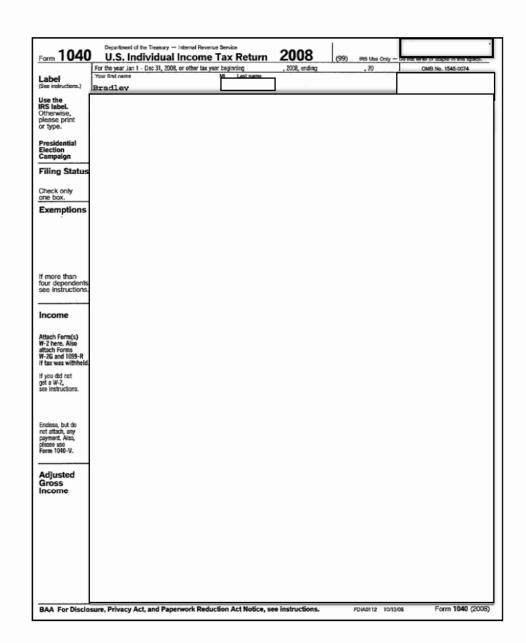
A Form 1040 is filed by an individual.

If it belongs to a third party, redact (b)(6).

Note: If no I-864A has been filed by the third party spouse, redact the spouse's name (b)(6)

If it belongs to your subject, release.



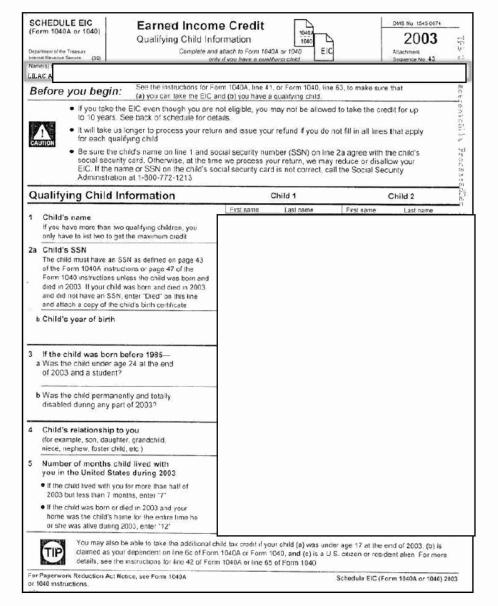


(b)(6)

EIC

If it belongs to a third party, WIF (b)(6).

Note: Disclosing the form provides invasive information about a person's economic status.





Small Business

- A small business can file Schedule C as part of their Form 1040.
- If it belongs to a third party, redact (b)(6).

Form 1040)	rfofit or Loss From Business (Sole Proprietorship) Joint ventures, etc., muni me Form 1065 of Form 1066-8	2000
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	business during 20007 if "No," see page C-2 for limit on losse	and a second second
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tion on that form was checked, see page C-2 and che	ck hare	
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7 Gross Income. Add lines 5 and 6		
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# Advertising a	Pension and profit-sharing plans	
# Bad debts from sales or	Plant or lease (see page C-4):	
services (see page C-3) 9	Vehicles, machinery & equipment	
10 Car and truck expenses	Other business properly	
(See page C-3) 10	Repairs and mainlenance	
11 Commissions and lees	Supplies (not included to Part III)	
12 Depletion	Taxes and licenses	
13 Depreciation and section 179	Travel, meals, and entertainment;	
expense deduction (no) included	Travel	
In Part (II) (see page C-3) 13	Meatt and	
A F	entertainment	
14 Employee benefit programs (other than on line 19)	Enter nondeductible amount	
15 Insurance (other than health) 15	included on tine 24b (see page C-S)	
18 Interest	Subtract time 24c from link 24b	
a Mortgage (paid to banks, stc.) 16a	URBLes	
b COw 186	Wages (less employment credits)	
17 Legal and professional services 17	Other expenses	
18 Office expense	(Fam kne 48 on page 2)	
Total expenses before expenses for busin	B through 27 in columns.	
Turbin coff that Barretter of the		
Tentalive profit (loss). Subtract line 26 from line 7		
Expenses for business use of your home. Attent Form Fit Het profit or (lose). Subtract line 30 from line 29.	• • • • • • • • • • • • • • • • • • •	
. If a profit, enter on Form 1040, tine 12, and also on	Schadule SE, line 2 (statutory employees, see page C-5).	
Exteles and trusts, enter on Form 1041, line 3. # II a loss, you mutet go to line 32.		
Hypo have a loss, chuck the box that describes your in a if you checked 32s, only the loss on Form 1040, lin		
T * 7 VO CITICARU ACA, SITHE THE 1061 OA FORM 1040, UA	4 12, and also on Schadulo SE, line 2	
(statutory employees, see page C-6). Estates and true if you chacked 32b, you must attach Form exea.	usts, enter on Form 1041, line 3.	



Questions?





U.S. Citizenship and Immigration Services

Exemption B4

Training Presentation

March 11, 2020

WARNING: This training presentation is FOR OFFICIAL USE ONLY (FOUO) and is intended for internal National Records Center use only. It contains information that may be exempt from public release under the Freedom of Information Act (5 U.S.C. 552). This document is to be controlled, handled, transmitted, distributed, and disposed of in accordance with Department of Homeland Security policy relating to Sensitive But Unclassified (SBU) information and is not to be released to the public or other personnel who do not have a valid need to know without prior approval from the FOIA Officer.



Objective

To understand the nature of Exemption (b)(4), how it relates to USCIS documents and to apply the exemption appropriately.

Refer the case to the Significant Interest Group (SIG)

- We use Exemption (b)(4) for requests relating to government contracts with private businesses.
- SIG processes FOIA requests involving government contracts. If you encounter a FOIA request that appears to be seeking commercial or financial information related to a government contract, advise your supervisor and do not attempt to process the request.

Exemption (b)(4)

- Protects:
 - Trade secrets and/or
 - Information that is
 - commercial or financial. (prong 1)
 - obtained from a person. (prong 2)
 - privileged or confidential. (prong 3)
- Protects interests of government: We need complete and precise submission of business, financial and technical information to make good decisions.
- Protects interests of submitters: Prevents distribution of vital company information to competitors.



Prongs and Definitions

- After the court listed the three parts, or "prongs" of the test, there was a flurry of litigation that defined certain terms in ways that a reasonable person would never have guessed.
- For example Prong 2, "Obtained from a person," "Person" has been defined to mean "individuals as well as a wide range of entities, including corporations, banks, state governments, and Native American tribes or nations, who provide information to the government."

The Trades Secret Act

Whoever, being an officer or employee of the United States or of any department or agency thereof, any person acting on behalf of the Office of Federal Housing Enterprise Oversight, or agent of the Department of Justice as defined in the Antitrust Civil Process Act (15 U.S.C. 1311- 1314), or being an employee of a private sector organization who is or was assigned to an agency under chapter 37 of title 5, publishes, *divulges*, discloses, or makes known in any manner or to any extent not authorized by law any information coming to him in the course of his employment or official duties or by reason of any examination or investigation made by, or return, report or record made to or filed with, such department or agency or officer or employee thereof, which information concerns or relates to the trade secrets, processes, operations, style of work, or apparatus, or to the identity, confidential statistical data, amount or source of any income, profits, losses, or expenditures of any person, firm, partnership, corporation, or association; or permits any income return or copy thereof or any book containing any abstract or particulars thereof to be seen or examined by any person except as provided by law; **shall be fined under this title**, **or imprisoned not more** than one year, or both; and shall be removed from office or employment.

A Trade Secret

- The act defines a trade secret as information, including a plan, formula, process, or device that:
 - derives independent economic value, actual or potential, from not being generally known to, and not being readily ascertainable by proper means by other persons who can obtain economic value from its disclosure or use, and
 - is the subject of efforts that are reasonable under the circumstances to maintain its secrecy.

Examples:

- Design drawing of airplane fuel pumps.
- Drug manufacturing information including chemical composition and stability testing.
- Report on computation of mileage rate prepared by private company and utilized by IRS.



Commercial or Financial Information

- Commercial means anything "pertaining or relating to or dealing with commerce."
- Profit/nonprofit status of the owner of the document is not a relevant factor.
- Owner of documents should have a commercial interest in the records.
- Includes not only corporate or business related information, but personal commercial or financial information.

Confidential or Privileged

- Information is confidential (not National Security Information) if its release:
 - Would impair the government's ability to get necessary information in the future, OR
 - Could cause substantial harm to the competitive position of the submitter.
- (b)(4) protects some information that is not considered confidential. If information could be considered *privileged* from discovery, (b)(4) can still cover it, for instance:
 - A company's critical self-evaluation of its products
 - Attorney work product
- Advice prepared by a specialist in the company for the government as a client



Substantial Competitive Harm

- Data describing a company's workforce and labor costs.
- Currently unannounced and future products.
- Company's break even calculations.

The Processor's Quandary

The term "substantial competitive harm" has been re-defined by lawsuits.

- In the DOJ Freedom of Information Act Guide, you will see citation after citation of what happened in a court case.
- Contractors frequently specify what they want us to withhold. The processor sometimes has to read cases to support the decision to withhold, or to explain to the contractor why we cannot hold it.

The Court Says

- An agency's listing of in-flight medical emergencies is not commercial. The "mere fact that an event occurs in connection with a commercial operation does not automatically transform documents regarding that event into commercial information."
- Information may qualify as commercial even if the provider's interest in gathering, processing, and reporting the information is non-commercial.

They are supposed to mark it

Restriction on disclosure and use of data. Offerors that include in their proposals data that they do not want disclosed to the public for any purpose, or used by the Government except for evaluation purposes, shall –

- Mark the title page with the following legend:
 - This proposal includes data that shall not be disclosed outside the Government and shall not be duplicated, used, or disclosed -- in whole or in part -- for any purpose other than to evaluate this proposal. If, however, a contract is awarded to this offeror as a result of -- or in connection with -- the submission of this data, the Government shall have the right to duplicate, use, or disclose the data to the extent provided in the resulting contract. This restriction does not limit the Government's right to use information contained in this data if it is obtained from another source without restriction. The data subject to this restriction are contained in sheets [insert numbers or other identification of sheets]; and
- Mark each sheet of data it wishes to restrict with the following legend:

Note: Use or disclosure of data contained on this sheet is subject to the restriction on the title page of this proposal.



Regulations and Precedents

- The applicable regulation is FAR 52.215-1(e). FAR stands for Federal Acquisition Regulation.
- If a document is properly marked, a court will give more weight to our withholding decision, because the company is indicating an expectation of confidentiality, and making it more difficult for USCIS attorneys to justify why we released it.
- On the other hand, just because a document is marked does not necessarily mean we can withhold the information.

Procurement-Sensitive Information

- 41 U.S.C. § 423(a) forbids knowingly disclosing contractor bid or proposal information or source selection information before the award of a contract.
- The protection extends to government, contractors, and formerly covered persons who may have advised or recommended.
- Other laws such as the Privacy Act (5 U.S.C. 552a) and the Trade Secrets Act (18 U.S.C. 1905) may preclude release of information both before and after award.

Other Exemptions May Apply

- For example, If psychological profiles of certain personnel are required to be submitted as part of the bid, that is Privacy Act information. Exemption (b)(6) applies.
- 41 USC § 253b(m) prohibits the release of contractor proposals unless the winning bid is incorporated by reference in the contract. To apply that statute to a FOIA case, we use Exemption (b)(3) and quote 41 USC § 253b(m).

Some Things are Always Exempt

- We may not knowingly disclose contractor bid or proposal information or source selection information before a contract has been awarded.
- If a person has voluntarily submitted information to us and they would not normally disclose that to the public, then it is categorically exempt from disclosure.

Different Standards for Disclosure

- There are two primary court cases which defined "confidential." You may hear them referred to as "National Parks" and "Critical Mass." These two cases, among other things, set a standard for disclosure of information voluntarily given as whatever "would customarily not be released to the public by the person from whom it was obtained."
- If it was not voluntarily given, we have to go back to evaluating the information for confidentiality, and substantial harm to the competitive position of the company.

Critical Mass

Established a distinction between voluntary and required submissions:

 Voluntarily submitted information is categorically protected if not "customarily" disclosed to the public. Burden is on the Government.

National Parks

- Impairment Prong: disclosure would impair the Government's ability to obtain necessary information in the future
- Competitive Harm Prong: disclosure would cause substantial harm to a competitive interest of the submitter.

We Have to Prove It

- The submitter does not have the burden of proving they submitted information voluntarily, nor do they have to identify the submission as voluntary before they submit it.
- The government has the burden of proving the submission was required to get the contract.

Some Things we Have to Give

- If information has been made public by other federal agencies, or if a statute or regulation requires that we release it.
- If Federal Acquisition Regulations have required the release of certain information, such as the overall contract price for the winning bid, for certain contracts.

Notifying the Contractor

- After we finish redacting a contract document using exemption (b)(4), we do not immediately put it in the mail to our requester. We have to inform the company: EO 12600 requires us to give the bidder or submitter the opportunity to "articulate the harm" that could be caused if we release the information.
 - Notifying the contractor
 - We write to them and send a copy, or we send an email with an attachment.
 - They may make objections, point by point, page by page, quoting case law.
 - Next, we must respond to the contractor.

Responding

If they disagree:

- We could decide to withhold the information for the reasons the submitter gave us, or we could decide to release it anyway.
- If we decide to release it anyway, we document the basis in law of our decision and the reasons we decided to release it and send the decision to the contractor.
- The contractor then has the right to file a "Reverse FOIA" lawsuit to keep the government from releasing the information.

Questions?

